

Message Text

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ACTION IO-14

INFO OCT-01 EUR-25 ISO-00 IOE-00 AF-10 ARA-16 EA-11 NEA-10

RSC-01 SS-20 PM-07 NSC-10 CAB-09 CIAE-00 COME-00

DODE-00 EB-11 INR-10 NSAE-00 FAA-00 PA-04 PRS-01

USIE-00 OIC-04 DOTE-00 L-03 SPC-03 DRC-01 SSO-00

INRE-00 NSCE-00 /171 W

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O R 011748Z MAR 74

FM AMEMBASSY PARIS

TO SECSTATE WASHDC IMMEDIATE 7229

INFO AMCONSUL MONTREAL IMMEDIATE

AMEMBASSY BRUSSELS

AMEMBASSY LONDON

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E.O. 11652: N/A

TAGS: ICAO, ETRN, FR

SUBJECT: PROPOSAL TO REORGANIZE ICAO COUNCIL

REF: A) STATE 040163, B) STATE 040059

1. COPIN OF FOREIGN MINISTRY IS LESS SANGUINE THAN WE ARE (PARA 4 REF A) THAT MAJORITY OF COUNCIL WOULD BE OPPOSED TO INSCRIPTION OF SENEGALESE PROPOSAL. IN HIS VIEW ONLY SURE WAY TO DEFEAT PROPOSAL IS TO INVOKE STATUTORY MAJORITY RULE WHEREBY ABSTENTIONS HAVE FORCE OF NEGATIVE VOTE.

2. WHILE STILL AGREEING THAT SUBSTANTIAL SHOW OF OPPOSITION THAT WOULD BRING DIALLO TO WITHDRAW PROPOSAL WOULD BE MOST SATISFACTORY OUTCOME, COPIN DOES NOT BELIEVE THIS WILL OCCUR. FOREIGN MINISTRY SOUNDINGS INDICATE THAT SENEGAL PROPOSAL COULD
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HAVE SUPPORT OF AT LEAST SEVEN OR EIGHT OTHER

STATES, NOW INCLUDING TUNISIA AND LEBANON. IN ADDITION, CERTAIN LATIN AMERICAN VOTES ARE UNCERTAIN. COPIN FELT THAT US OR OTHER ICAO COUNCIL MEMBER HOLDING SAFE SEAT OR AN OUTGOING LATIN AMERICAN MEMBER SHOULD ASK FOR STATUTORY VOTE, FOR WOULD BE DIFFICULT FOR ONE OF EUROPEAN MEMBERS TO DO SO.

3. HE SAID THAT IN VOTE BY STATUTORY MAJORITY FRANCE WOULD ABSTAIN, HAVING EFFECT OF NEGATIVE VOTE. (HENCE, FRANCE IS NOT ITSELF ABOUT TO TAKE INITIATIVE IN REQUESTING STATUTORY MAJORITY VOTE.) WHEN WE ARGUED AGAINST FRENCH ABSTENTION ALONG LINES PARA 5 REF A, THIS FELL ON DEAF EARS SINCE FRENCH ARE CONVINCED DIALLO IS ASSURED OF ENOUGH SUPPORT SO THAT HE IS BOUND TO REINTRODUCE PROPOSAL IN ASSEMBLY IF TURNED DOWN BY COUNCIL. AND SINCE, COPIN SAID, SIMPLE MAJORITY ONLY IS REQUIRED FOR ADOPTION BY ASSEMBLY AND SINCE CONFRONTATION THERE WOULD BE LIKELY TO ACQUIRE THIRD WORLD VERSUS DEVELOPED WORLD COLORATION WITH ALL THE POLITICAL TRADEOFFS THAT COULD ENTAIL, ASSEMBLY ADOPTION WOULD BE ALMOST CERTAIN.

4. AS RESULT, FRENCH ARE SOMEWHAT ATTRACTED TO BELGAIN IDEA (PARA 4 REF B), THOUGH THEY CONSIDER WOULD BE SUFFICIENT TO PROPOSE INCREASE COUNCIL ONLY TO, SAY, THIRTY-THREE MEMBERS. ADDITIONAL THREE MEMBERS SHOULD BE IN THIRD CATEGORY OF COUNCIL MEMBERSHIP TO BE ATTRACTIVE TO LDC'S AS ALTERNATIVE TO DIALLO PROPOSAL AND COPIN DID NOT FEEL THIS WOULD UNDULY HAMPER COUNCIL'S OPERATIONS. MOREOVER, ENLARGEMENT OF COUNCIL WOULD REQUIRE AMENDMENT OF CHICAGO CONVENTION AND IF THIS PASSED ASSEMBLY THERE WOULD STILL BE PERIOD OF AT LEAST THREE YEARS BEFORE RATIFICATION PROCESSES WERE COMPLETED AND AMENDMENT COULD COME INTO FORCE. COPIN FELT COUNCIL ENLARGEMENT MIGHT BE SUCCESSFUL TACTIC FOR KILLING DIALLO PROPOSAL NEXT WEEK WITHOUT WAITING FOR DIALLO TO RESURFACE PROPOSAL IN ADDEMBLY.

STONE

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